## **AUDITING PROCEDURES REPORT**

Issued under P.A. 2 of 1968, as amended. Filing is mandatory.

Local Govern			• ' '				<del></del> -	Count	у		
City [	X Tow	nship [	Village		Townshi	p of Elmer			Sanil	ac	
March	31,	2004	Opinion Da		004	Date Accountant R			ate:		
							11, 20				
	Forma	ruance w it for Fin				nit of government ernmental Accordes and Local Ur			Boding Re	ve are	The Unifor
We affirm t	hat:							İ	JUN	15	2004
1. We hav	e com	plied with	h the <i>Bullet</i>	in for the	Audits of L	Local Units of Go	overnme	nt in Mid	ligan as re AUDIT	vised. & FINA	NOE Pu
2. we are	certifie	ed public	accountan	ts registe	ered to prac	ctice in Michigan	•				MOL DIV.
We further a the report o	affirm f	the follow nents an	ving. "Yes" d recomme	response endations	es have bed	en disclosed in tl	he financ	cial stater	nents, incl	uding	the notes, or in
You must ch	eck th	e applica	able box for	each ite	m below.						
yes X	no	1. Certa	ain compor	ent units	s/funds/age	ncies of the loca	I unit are	exclude	d from the	financ	cial statements
yes X	no	2. Ther earni	e are accuings (P.A. 2	umulated 275 of 19	deficits in	one or more o	of this u	ņit's unre	eserved fu	nd ba	lances/retaine
yes X	no	3. There	e are insta , as amend	nces of led).	non-compli	ance with the U	Iniform A	Accountir	ng and Bud	dgetin	g Act (P.A. 2
yes _X	no ·	4. The I or its	ocal unit h requireme	as violatents, or ar	ed the cond n order issu	ditions of either a led under the En	an order nergency	issued u Municip	inder the M al Loan Ac	∕lunici t.	pal Finance A
yes X no 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).											
yes X											
yes X no 7. The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).											
yes X	по	8. The lo	ocai unit us (MCL 129.:	es credit 241).	cards and	has not adopted	d an app	licable p	olicy as re	quired	by P.A. 266 o
We have er	ncios	ed the f	ollowing:				1		l To Be	e	Not
						· · · · · · · · · · · · · · · · · · ·	E	nclosed	Forward		Required
The letter of	comme	ents and	recommen	dations.				X	•		
Reports on in	dividu	al federa	l financial a	assistanc	e programs	s (program audit	s).				Х
Single Audit F	Report	s (ASLG	U).								Х
Certified Publi Lehn L.	c Accor	untant (Fir	rm Name)								
Street Address	3	<del></del>	et		<del></del>	City	1 a ± ± -		State	ZIP	181E2
Accountant Sign	nature		Xin	<b>^</b> 3		<u> </u>	lette		MI		48453
				7							



Sanilac County, Michigan

Audited Financial Report March 31, 2004

Lehn L. King
Certified Public Accountant

Certified Public Accountant Marlette, Michigan

**Township of Elmer**Annual Financial Report
For The Fiscal Year Ended March 31, 2004

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Phone 989-635-3113 Fax 989-635-5580

#### Members of the Township Board

Elmer Township Sanilac County, Michigan

#### **Independent Auditor's Report**

I have examined the General Purpose Financial Statements arising from cash transactions of the various funds of Elmer Township as of March 31, 2004, as listed in the Table of Contents, for the year then ended. These financial statements are the responsibility of the Township's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with generally accepted auditing standards. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant statement presentation. I believe that my audit provides a reasonable basis for my opinion.

As described in Note 1, Elmer Township, prepares its financial statements on the cash basis, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In my opinion, except for the omission of the information mentioned in the preceding paragraph, the accompanying statements present fairly the General Purpose Financial Statements of Elmer Township at March 31, 2004, and the revenues it received and expenditures it paid for the year then ended on the basis of accounting described in Note 1. The accompanying financial information listed as supporting schedules in the Table of Contents is presented for purposes of additional analysis and is not a required part of the General Purpose Financial Statements of Elmer Township. The information has been subjected to the auditing procedures applied in the examination of the General Purpose Financial Statements, in my opinion, is fairly stated in all material respects in relationship to the General Purpose Financial Statements taken as a whole.

Lehn King

**Certified Public Accountant** 

May 11, 2004

#### Combined Statements -Overview

(General Purpose Financial Statements)

Township of Elmer

Combined Balance Sheet - All Fund Types & Account Groups

Cash Basis

March 31, 2004

Assets  Cash - Checking  Due from Tax Account  Property, Plant, & Equipment	9 4 8	Governmenta General Fund 81,685 0 0	Governmental Fund Type Special eneral Revenue Fund Road Fund  81,685 \$ (6)		Fiduciary Fund Type Trust And Agency Fund  \$ 0	(ary And And (cy d) 0 0 0 0 0	Ac Ge	Group Group General Fixed Assets 0 17,145	(Mem C C S	Totals (Memorandum Only)  81,685  17,145
Liabilities & Fund Equity  Liabilities  Due to General Fund  Fund Equity  Investment in General Fixed Assets  Fund Balances:	€	0 0	€	0 0	↔	0 0	€	0 17,145	89	0 17,145

The notes are an integral part of the statements.

98,830

17,145

98,830

17,145

81,685

81,685

Unreserved - Undesignated

81,685

81,685

Total Liabilities & Fund Equity

Total Fund Equity

Combined Statement of Revenues, Expenditures, And Changes in Fund Balance - Cash Basis Actual - All Governmental Fund Types For The Year Ended March 31, 2004

				Special Revenue Fund		
Revenues		General Fund		Road Fund	(Me	Totals morandum Only)
Property Taxes	\$	25,522	\$	40,997	\$	66,519
State Shared Revenue		56,591		0		56,591
Investment Income - Interest		1,070		0		1,070
Licenses, Permits, & Fees		425		0		425
Charges for Services		2,195		0		2,195
Rental Income		1,803		0		1,803
Miscellaneous		5,153		0		5,153
Total Revenues	\$	92,759	\$	40,997	\$	133,756
Expenditures						
General Government	\$	41,751	\$	0	\$	41,751
Public Safety		21,986		0		21,986
Highways, Streets, & Bridges		118,606		40,997		159,603
Public Services		2,350		0	-	2,350
Total Expenditures		184,693		40,997		225,690
Excess of Revenues Over (Under) Expenditures		(91,934)		0		(91,934)
Fund Balances - April 1, 2003		173,619	-	0	***************************************	173,619
Fund Balances - March 31, 2004	<u>\$</u>	81,685	\$	0	\$	81,685

Township of Elmer

Combined Statement of Revenues, Expenditures,
And Changes in Fund Balance - Cash Basis
Actual Compared to Budget - All Governmental Fund Types
For The Year Ended March 31, 2004

			Gen	General Fund				S	pecial I	Special Revenue Fund	рг			Totals	(Mem	Totals (Memorandum Only)	Only)	
									Ro	Road Fund								
						Over						Over					0	Over
					Ξ	(Under)					=	(Under)					9	(Under)
Revenues		Budget	1	Actual	-	Budget	-	Budget		Actual	<b>~</b>	Budget	-	Budget		Actual	ڇ	Budget
Property Taxes	69	27,004	69	25,522	<del>6</del> 9	(1,482)	€9	37,261	69	40,997	S	3,736	€9	64,265	S	66,519	69	2,254
State Shared Revenue		61,555		165'95		(4,964)		0		0		0		61,555		56,591		(4,964)
Investment Income - Interest		2,436		1,070		(1,366)		0		0		0		2,436		1,070		(1,366)
Licenses, Permits, & Fees		475		425		(20)		0		0		0		475		425		(20)
Charges for Services - Ditching		0		2,195		2,195		0		0		0		0		2,195		2,195
Rental Income		1,350		1,803		453		0		0		0		1,350		1,803		453
Miscellaneous		0		5,153		5,153		0		0		0		0		5,153		5,153
Total Revenues		92,820		92,759		(61)		37,261		40,997		3,736		130,081		133,756		3,675
Expenditures																		
General Government	649	52,625	€9	41,751	€9	10,874	<del>69</del>	0	<del>69</del>	0	69	0	s	52,625	S	41,751	€9	10,874
Public Safety		25,000		21,986		3,014		0		0		0		25,000		21,986		3,014
Highways, Streets, & Bridges Public Services		185,314 3,500		2,350		66,708		37,261		40,997		(3,736)		222,575 3,500		159,603 2,350		62,972
Total Expenditures	<b>↔</b>	266,439	<b>∞</b>	184,693	<b>↔</b>	81,746	8	37,261	↔	40,997	69	(3,736)	89	303,700	69	225,690	<b>∞</b>	78,010
Excess of Revenues Over (Under) Expenditures		(173,619)		(91,934)		81,685		0		0		0		(173,619)		(91,934)		81,685
Fund Balances - April 1, 2003		173,619		173,619		0		0		0		0		173,619		173,619		0
Fund Balances - March 31, 2004	↔	0	€9	81,685	↔	81,685	<b>↔</b>	0	8	0	↔	0	<b>∞</b>	0	↔	81,685	€9	81,685

Notes To Financial Statements For The Year Ended March 31, 2004

The accounting methods and procedures adopted by the Township of Elmer, Sanilac County, Michigan, conform to generally accepted accounting principles as applied to governmental entities. The following notes to the financial statements are an integral part of the Townships Comprehensive Annual Financial Report.

#### 1. Summary of Significant Accounting Policies

#### **Financial Reporting Entity**

The Township was incorporated under the laws of the State of Michigan and operates as a General Law Township, with a Township Board form of government. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the Township (the primary government) and its component units. The component units discussed below are included in the Township reporting entity because of the significance of their operational or financial relationships with the Township.

Component Units - In accordance with generally accepted accounting principles, there are <u>no</u> component units of Government required to be included in the Financial Reporting Entity either as blended component units or discretely presented component units.

Basis of Presentation - Fund Accounting - The accounts of the Township are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The Township has created several types of funds and a number of discrete funds within each fund type. Each fund is accounted for by a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures/expenses. The individual funds account for the governmental resources allocated to them for the purpose of carrying on specific activities in accordance with laws, regulations, or other restrictions.

The funds are grouped into fund types and generic funds as described below:

**Governmental Fund Types** - These are the funds through which most governmental functions typically are financed. The funds included in this category are as follows:

General Fund: This fund is established to account for resources devoted to financing the general services that the Township performs for its citizens. General tax revenues and other sources of revenue used to finance the fundamental operations of the Township are included in this fund. The fund is charged with all costs of operating the government for which a separate fund has not been established.

**Special Revenue Funds:** The Special Revenue funds are used to account for the proceeds of specific revenue resources (other than assessments or expendable trusts) that are legally restricted to expenditures for specified purposes. These funds include: Road Fund.

**Fiduciary Fund Types** - These funds account for assets held by the Township as a trustee or agent for individuals, private organization, and other units of governments. These funds are as follows:

Expendable Trust and Agency Funds: These funds, used to account for assets held in trust of as an agent for others, include the Tax (property) Collection Fund.

Account Groups -In addition to the broad types of governmental funds, the Township also maintains one account group as described below:

General Fixed Assets Account Group: This is not a fund but rather an account group that is used to account for general fixed assets acquired principally for general purposes.

Basis of Accounting - Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made,

Notes To Financial Statements For The Year Ended March 31, 2004

regardless of the measurement focus applied. The Township utilized the cash basis of accounting for all funds.

Budgetary Data - The Township follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to April 1, the Township Clerk submits to the Township Board a proposed operating budget for the fiscal year commencing April 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior April 1, the budget is legally enacted.
- 4. The budget is used by the Township Board as a management tool during the year for all budgetary funds. The budgets are adopted on a cash basis which is not consistent with generally accepted accounting principles. Budgetary control is exercised at the departmental level.
- 5. Budget amounts are as originally adopted, or as amended by the Township Board. Individual amendments were not material in relation to the original appropriations which were amended.

Cash - The Township does not pool cash resources of its various funds to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the cash accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing securities and disclosed as part of the Township's investments.

**Investments** - Debt securities are valued at cost since it is generally the policy of the Township to hold such investments until they mature.

Due To and Due From Other Funds - Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed.

Other Assets - Other assets held are recorded and accounted for at cost.

**Property, Plant, and Equipment** - Fixed assets used in governmental fund type operations are accounted for in the General Fixed Assets Account Group. Public domain (infrastructure) general fixed assets consisting of certain improvements other than buildings, such as roads, sidewalks, and bridges, are not capitalized. Property, plant, and equipment acquired or constructed for general governmental operations are recorded as expenditures in the fund making the expenditure and capitalized at cost in the General Fixed Assets Account Group.

Property, plant, and equipment is stated at cost. Where cost could not be determined from the available records, estimated historical cost was used to record the estimated value of the assets. Assets acquired by gift or bequest are recorded at their fair market value at the date of transfer.

Fund Equity - The unreserved fund balances for governmental funds represent the amount available for budgeting future operations. The reserved fund balances for governmental funds represent the amount that has been legally identified for specific purposes.

Revenues and Expenditures/Expenses - Generally, Revenues for governmental funds, tax revenues, fees, and nontax revenues are recognized when received. Grants from other governments are recorded when qualifying expenditures are paid. Expenditures for governmental funds are recorded when paid.

**Property Tax Revenues -** Property taxes are levied on December 1 based on the assessed value of property as listed on the previous December 31. Assessed values are an approximation of market value. A revaluation of all real property must be made every year.

Property taxes are recognized as revenue when they are collected.

Notes To Financial Statements For The Year Ended March 31, 2004

Vacation, Sick Leave, and Other Compensated Absences - The Township does not have any contracts or agreements with its employees or elected officials which require the payment of compensation during absence from duty nor do any such benefits vest to the right of the employee or elected official.

Total Columns - The Combined Financial Statements include total columns that are described as memoranda only. Data in these columns do not present financial position, results of operations, or cash flows in conformity with generally accepted accounting principles. Interfund transactions have not been eliminated from the total column of each financial statement.

#### 2. Stewardship, Compliance, and Accountability

Michigan Compiled Laws, Section 129.91, authorizes the Local Unit to deposit and invest in the accounts of Federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or Federal agency obligation repurchase agreements; bankers' acceptance of United States banks; commercial paper rated by two standard rating agencies within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

#### 3. Cash and Investments

The Governmental Accounting Standards Board Statement No. 3, risk disclosures for the Local Unit's cash deposits are as follows:

	C	Carrying	Bank		
	A	Amount	E	Balances	
Insured (FDIC)	\$	81,685	\$	81,685	
Uninsured and Uncollateralized		0	***************************************	0	
Total Deposits	\$	81,685	\$	81,685	

All cash deposits and investments of the Township are held by the Township in the Township's name.

Notes To Financial Statements For The Year Ended March 31, 2004

The GASB Statement 3 risk disclosures for the Local Unit's investments are as follows:

Investment Type	(1)	(2)	(3)	Carrying Amount	Market Value
Risk Categorized					
Operating Funds		NONE			
US Treasury Bonds					
Investment in Deferred					
Compensation Plans					
Total Risk-Categorized					
Investments					

The cash and investments that are represented by specific identifiable investment securities are classified as to credit risk by the three categories described below:

Category 1	Insured or registered, or securities held by the Township or its agent in the Township's name.
Category 2	Uninsured and unregistered, with securities held by the counterparty's trust department or agent

in the Township's name.

Category 3 Uninsured and unregistered, with securities held by the counterparty, or by its trust department

or agent but not in the Township's name.

#### 4. Property Taxes

The Township is responsible for assessing, collecting, and distributing property taxes in accordance with enabling state legislation. Property taxes become a lien on the first day of December of the levy year and may be paid by the following February 14.

Property taxes are not recognized in compliance with NCGAI-3 which states that such revenue is recorded when it becomes measurable and available. Property taxes are recorded as revenue when collected.

The Township levied the following taxes:

General Government Services	0.8692	mills
Township Roads	1.9524	mills

Notes To Financial Statements For The Year Ended March 31, 2004

#### 5. Property, Plant, and Equipment

Activity for general fixed assets that are capitalized by the Township is summarized below:

<u>Assets</u>	Balance April 1, 2003	Ado	lition	De	eduction	_	Balance (arch 31, 2004
Land							
Township Hall	\$ 5,965	\$	0	\$	5,965		0
Chapel	4,800		0		0		4,800
Equipment							
Safe	1,305		0		0		1,305
Election Booth	2,360		0		0		2,360
Voting Machine	6,480		0		0		6,480
Computer	2,200		0		0		2,200
Total	\$ 23,110	\$	0	\$	5,965	\$	17,145

#### 6. Deficit Fund Balance or Retained Earnings Balances of Individual Funds

None

#### 7. Comparative Data

Comparative total data for the prior year has not been presented.

#### 8. Excess of Expenditures over Appropriations in Budgetary Funds

P.A. 621 of 1978, section 18 (1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the Township actual expenditures and budgeted expenditures for the budgetary funds have been shown on an activity basis. The approved budgets of the Township for these budgetary funds were adopted at the activity level.

During the year ended March 31, 2004, the Township incurred expenditures in certain budgetary funds which were in excess of the amounts appropriated, as follows:

General Fund	App	Total ropriations	mount of penditures	Budget ariance
Office Supplies & Miscellaneous	\$	5,000	\$ 5,359	\$ 359
Road Fund	\$	37,261	\$ 40,997	\$ 3,736

#### 9. POST EMPLOYMENT BENEFITS

The Township does not provide any post employment benefits.

Notes To Financial Statements For The Year Ended March 31, 2004

#### 10. RISK MANAGEMENT

The Township is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical and workman's compensation benefits provided to employees. The Township has purchased commercial insurance for the various risks of loss stated above.

Settled claims for the commercial insurance have not exceeded the amount of coverage in any of the past three years. There was no reduction in coverage's obtained through commercial insurance during the past year.

**Supporting Schedules** 

Combined Statement of Revenues, Expenditures And Changes in Fund Balance - Cash Basis Actual Compared to Budget - General Fund For The Year Ended March 31, 2004

Revenues	Budget	Actual	Over (Under) Budget
Taxes:			
Current Property Taxes	\$ 21,517	\$ 18,252	\$ (3,265)
Property Tax Collection Fees	5,487	7,270	1,783
Total Taxes	27,004	25,522	(1,482)
	•	.,.	(-,,
State Shared Revenues	61,555	56,591	(4,964)
Interest Earnings	2,436	1,070	(1,366)
Miscellaneous Revenues			
Charges for Services - Ditching	0	2,195	2,195
Tower Rental	1,350	1,803	453
Refunds & Miscellaneous	0	5,153	5,153
Permits	475	425	(50)
Total Revenues	\$ 92,820	\$ 92,759	\$ (61)
Expenditures			
Township Board Salaries			
Supervisor	\$ 3,150	\$ 3,150	\$ 0
Clerk	5,775	5 3,130 5,775	\$ 0 0
Treasurer	8,800	8,800	0
Township Board	2,000	1,870	130
Deputy Treasurer & Clerk	2,100	2,100	0
Total Township Board Salaries	21,825	21,695	130
Other Expenditures			
Office Supplies & Miscellaneous	5,000	5,359	(359)
Township Hall & Grounds	1,000	741	259
Insurance	5,000	4,058	942
Employer FICA	5,000	2,113	2,887
Board of Review	800	425	375
Elections	2,000	0	2,000
Fire Protection	25,000	21,986	3,014
Cemetery	1,500	1,247	253
Assessor	6,000	5,475	525
Professional Fees	4,500	638	3,862
Zoning & Planning	3,500	2,350	1,150
Drains at Large	10,000	7,106	2,894
Highways, Streets, & Bridges	175,314	111,500	63,814
Total Expenditures	266,439	184,693	81,746
Excess of Revenues Over (Under) Expenditures	(173,619)	(91,934)	81,685
Fund Balance - April 1, 2003	173,619	173,619	0
Fund Balance - March 31, 2004	<u>\$ 0</u>	\$ 81,685	\$ 81,685

Phone 989-635-3113 Fax 989-635-5580

May 11, 2004

Members of the Township Board **Elmer Township** Sanilac County, Michigan

**Board Members:** 

In accordance with your request, I have made an examination of the financial statements of Elmer Township for the fiscal year ended March 31, 2004. During the course of my examination, a certain item came to my attention on which I would like to comment and offer my recommendation.

1.) The Township Board needs to <u>annually</u> adopt a salary resolution, even if no raises are requested, attached is a copy of a salary resolution, which should be included in the Township minutes.

We thank the Township officials and employees for the cooperation we received in the completion of this examination. Should you have any questions in connection with the above comments, please contact me at your convenience.

Sincerely,

Lehn King Lehn L. King

**Certified Public Accountant**